

ENDERBY & AREA 'F' SERVICES PARKS MASTER PLAN

City of Enderby and
Regional District of North Okanagan
Electoral Area 'F'

Adopted by
Enderby and Area 'F' Joint Services Commission

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1.0 Introduction

The basic role of the municipality is to ensure the availability of the broadest range of recreation opportunities for every individual and group consistent with available community resources. (National Policy Statement on Recreation, 1987)

Parks are a vital component of healthy communities. Years of experience throughout North America have demonstrated the need for local government to be involved in providing park space. Local government can provide contributions to community and citizen wellness that enhance and complement the types of services typically provided by the private sector and non-profit groups.

The City of Enderby and Area 'F' of the Regional District of North Okanagan have consolidated the provision of parks and recreation services through the Enderby and Area 'F' Services Commission. The "Parks" area encompasses the City of Enderby and the surrounding Electoral Area 'F' of the Regional District of North Okanagan and represents the geographic extent of the parks plan (Figure 1). Parks and Recreation services are administered by the City of Enderby and include responsibilities for building and maintaining parks and recreation facilities, and for running recreation programs.

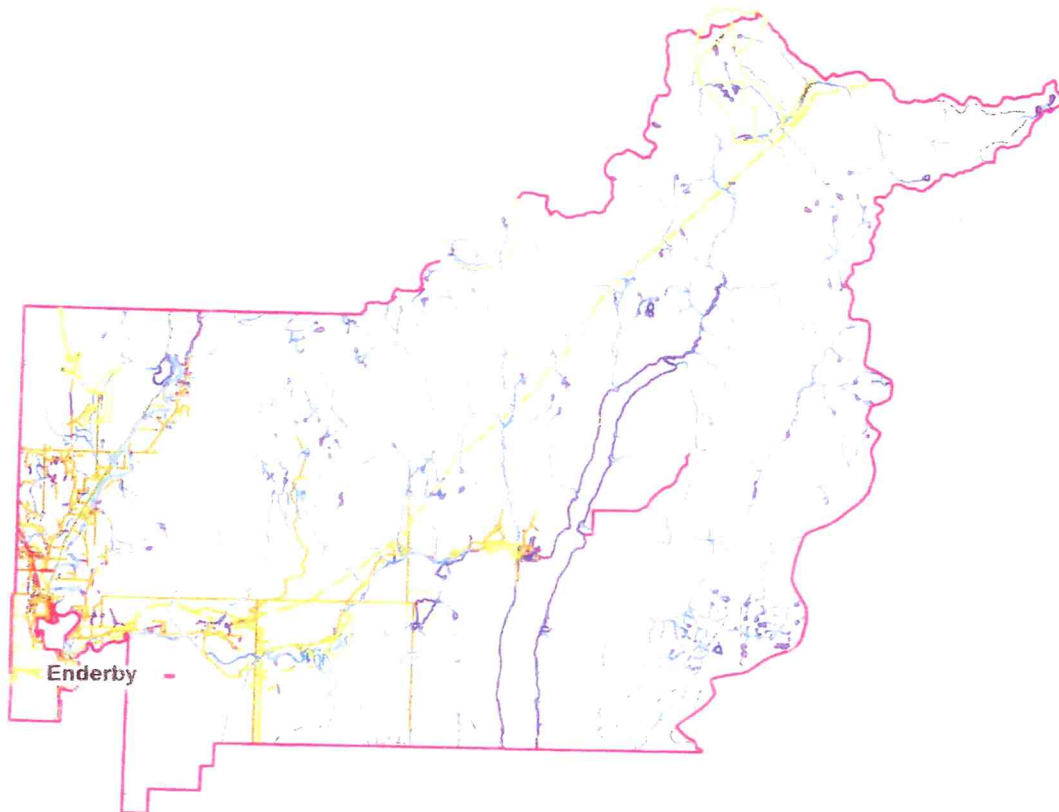


Figure 1. Enderby and Area 'F' Services Parks Area

In 1976, the first comprehensive parks plan for the entire Regional District, including Enderby and Area 'F' Parks, was adopted. It contained goals, objectives and dozens of recommendations regarding parks. Many of these recommendations have been acted upon during the past 34 years. Since that time, various other related studies have been completed, including: Shuswap River Access Inventory (1995); Outdoor Recreation in Enderby and Area 'F' (2000, prepared by the Enderby and District Chamber of Commerce); and the Fortune Parks Comprehensive Report (2003).

A Draft Comprehensive Parks Plan for Enderby and Area 'F' Parks was completed in 2009 to update the original Parks Comprehensive Report completed in 2003. The purpose of the draft plan was to identify a vision, goals and objectives for parks and to provide recommendations for park acquisition, outdoor recreation facilities, trails, beaches, and financing related to delivery of park services within the next ten years. Input to the plan through public and stakeholder consultation was limited. Forsite Consultants Ltd (Forsite) was then contracted to complete the Parks Master Plan, building on the work completed in the past, securing specific input from the general public and parks and recreation users in Enderby and surrounding communities.

Consultation with the City of Enderby and the Area 'F' Directors, primarily through the Enderby and Area 'F' Joint Services Commission played a major role in the park planning process.

The Official Community Plans (OCP) for the City of Enderby and Area 'F' provide direction and guidance to municipal planners when making land based decisions for the community. Balancing a comprehensive set of social, environmental and economic objectives, plans can be created to better the health and welfare of the community. Both the Enderby and Area 'F' OCP's list General Objectives for the community that pertain to parks and recreation. The City of Enderby OCP has stated the following as general objectives:

- a. To maintain and enhance the City of Enderby as a diverse, vibrant, unique and attractive community;
- b. To maintain and enhance the social well being, development, and the quality of life for all citizens of Enderby;
- c. To respect and preserve the cultural and historic values of the city recognizing that the diversity of these values shapes the strength and character of the City;
- d. To preserve and enhance the land use, form and character of development, architecture and natural features that make Enderby an attractive and unique community;
- e. To respect and balance the needs of the larger community and those of individuals or groups within the City;
- f. To respect and preserve a process of open, flexible and participatory decision making in the on going planning and day to day decisions of the City.

Within the Regional District of North Okanagan OCP, the importance of parks to the use of land for recreational purposes is a recurring theme throughout the plan. Recreational facilities are stated within the purpose and structure of the plan and the objectives of the plan state:

- a. To set aside lands for recreational purposes that will accommodate a broad range of needs for the present and future.

2.0 Purpose

The Parks and Recreation Master Parks Plan has been developed with support from the City of Enderby and the Regional District of North Okanagan (RDNO). This planning process will fulfill the responsibility for parks planning and management, specifically within the City of Enderby and Area 'F'.

The intention of this plan is provide residents of the City of Enderby and Area 'F' with a comprehensive parks and recreation planning tool that will integrate the desires of community

members with the existing parks system to create an efficient and desirable park and trail system that fulfills many of the recreational functions of the area. Key planning direction included the following points:

- Identify and evaluate attitudes toward current parkland and park facilities within each of the communities located in the Service Area;
- Identify and evaluate user needs for parks and facilities within each of the communities located within the Service Area;
- Identify opportunities for the integration of school properties and facilities into our overall parks strategy to ensure a more effective use of publicly funded facilities.

Based on this direction, the project objectives for the Parks and Recreation Master Plan include:

- Recommended park standards based on industry standards and community needs;
- Priority areas for parkland acquisition;
- Priorities on a community by community basis for park facility improvements;
- Park objectives that would be best addressed on a regional basis.

Additional components to the Parks and Recreation Master Plan will be to:

- Complete detailed plans for Riverside Park, including the RV Park, and Grindrod Park can be found in Appendix 6 and 7 respectively;
- Complete a financing strategy that is achievable and affordable. This will include recommendations regarding a review and update of Development Cost Charges and the use of local government legislation to acquire parkland through the development process.

The final recommendations made in this plan are consistent with the communities input, municipal park standards and population projections. This plan is limited to community parks and linear parks that integrate the parks system across the planning area. Community parks and linear parks are the most common in the City of Enderby and Area 'F'. Additional parks within the planning area are regional parks, open spaces and school district facilities.

In addition to the above, the parks plan will consider those matters raised by the community through the Local Area Plan (LAP) that the North Okanagan Regional District is undertaking. Not all of the Parkland and Open Space recommendations of the LAP will be deemed to be within the scope of Enderby/Area F parks and recreation service. Those matters or initiatives that are outside the scope of this service will be considered at the regional level.

3.0 Approach

The planning process included a project initiation and visioning session with the Enderby and Area 'F' Joint Services Commission. Once the guiding principles and overall vision for parks was drafted, three public open house sessions were implemented. One session was held in Ashton Creek to solicit community input from Kingfisher and the Ashton Creek community. A second session was held in Mara to solicit community input from Grandview Bench, Grindrod and the Mara community. A final session was held at the City of Enderby city hall. Other stakeholder groups such as the Lions Club, Funtastic softball tournament organizers and the Chamber of Commerce were solicited for further input. An additional meeting was held with the Splatins First Nation. In addition to this consultation, the work involved extensive data collection and analysis, including demographic projections, review of past and recent surveys, review of trends, analysis of comparables, and spatial analysis of park distribution and extent.

A visioning session with the Enderby and Area 'F' Joint Services Commission was held at the onset of the planning process. The intent of this meeting was to review the overall scope of the

project and ensure expectations and objectives are clearly understood by all parties. The Joint Services Commission conveyed their thoughts on initial park issues and provided a framework for discussion for parks within the community. From this process the overall vision and guiding principles of this plan were developed.

A review of existing information that pertains to the City of Enderby and Area 'F' community parks was conducted. This process was an effort to gather and investigate all sources of existing data that relate to plans and work previously completed, or effort that is ongoing, for trails, parks and conservation in the project area. This included but was not limited to a review of the City of Enderby OCP, RDNO Electoral Area 'F' OCP, Parks Master Plan Draft Report and Background Information, Financial Plans for the Service Area and Applicable Bylaws.

Community information gathering sessions were held in an effort to solicit input in the main issues and areas of importance to the public users of the regions parks and trails. The information gathering process involved a series of maps and summaries in an effort to gain grassroots buy-in and information transfer from locals as well as government and non-governmental interests within the project area. In general, the materials used to support information gathering and community mapping allowed stakeholders the opportunity to provide specific and meaningful input to the conservation and recreation through parks and related spaces. The information gathered from the public was summarized and provided the basis for the parks and park system recommendations and priorities listed below in Section 10 and 11.

Following the completion of the consultation and information gathering sessions, the development of the final Parks Master Plan took place. Key components of the final parks plan are 1) the development of recommended approach to park standards based on industry standards and community needs, 2) the identification of priority areas for parkland acquisition if needed, 3) the prioritization of park facility improvements and park objectives and 4) the development of a financial strategy that is achievable and affordable.

4.0 Jurisdiction/Responsibilities

The Parks Master Plan area includes the City of Enderby and Area 'F' of the Regional District of North Okanagan (RDNO). The parks and open space requirements for this area are administered by the Enderby and Area 'F' Services Commission. By encompassing this extensive and diverse area, the Commission is able to accommodate the broad perspectives of the resident population and make comprehensive plans for their existing and long term recreation needs.

The City of Enderby, with approval from the Regional District of North Okanagan has extended parks and recreation services to include Electoral Area 'F'. A condition of the service extension was the creation of the Enderby and Area 'F' Joint Services Commission with delegated authority to administer this service.

4.1 City of Enderby Official Community Plan

The City of Enderby, through their OCP, endorses the concept of parks and recreation. Through economic development "Council should consider having more projects that beautify the community's parks, streets and buildings" and "Support tourism and recreation opportunities that will contribute to the local economy".

The OCP contains a number of objectives and policies that offer guidance in the development of Parks and Recreational opportunities.

In section 9.3 **Residential Land Use Policies**, the following provisions are found:

- i. Pursuant to Section 904 of the Local Government Act, Council may apply a bonus density for residential designations without amendment to the OCP when an application for amendment to the Zoning Bylaw proposes the following community or site amenities:
 - a. Dedication of park land suitable to the Council over and above the 5% required pursuant to Section 941 of the Local Government Act, where their location conforms to the Parks, Open Space and Trail Plan Shown on Schedule "C".
 - b. Provisions of 'Greenways' where their location conforms to the Parks Open Spaces and Trail plan illustrated on Schedule "C".
 - c. Long Term security and management of significant areas of mature, natural vegetation where these have been identified by environmental agencies.
 - d. The maintenance of substantial buffer zones adjacent to major roads.
- ii. Pedestrian walkways and bicycle ways should be provided in all new subdivisions where necessary to provide access to school, park, or commercial facilities and to ensure continuity in overall pedestrian traffic movement.

In Section 16 **Parks and Recreation**, it states that the parks and recreation system is described as a strong expression and indicator of a communities' health, attitude and vibrancy. A key component of the OCP is the identification and designation of parks, open spaces and trails as well as recreational facilities required to meet the diverse community demands that vary from organized sports to passive activities in natural areas. The OCP identifies the main priorities that pertain to parks and recreation including:

- a. To identify future linkages to the City's many pedestrian walkways and trails.
- b. To develop a walkway/trail system that links the Riverwalk to all parts of the city including the north end, the Knoll and the Gunter-Ellison area.
- c. To designate a comprehensive Parks, Open Space and Trail Network for the City that provides linkages for pedestrians and cyclist between Enderby's parks and recreation opportunities, its residential neighbourhoods, the downtown core, the Knoll core and other significant sites.
- d. To incorporate 'Greenways' and conservation of significant natural and open space features in order to provide wildlife travel corridors and habitat as part of the Parks, Open Space and Trails Network plan.

4.2 North Okanagan Regional District – Area 'F' Official Community Plan

The Regional District of North Okanagan Area 'F' OCP includes recommendations for the protection of certain open spaces as future park and recreation areas. These are listed in the OCP in Division X – Open Space. These recommendations mirror many of the comments received through the public consultation process conducted and are found below in Section 11.0 Park System Recommendations in each of the three planning terms (short, medium and long term).

Further policies in the Area 'F' OCP have been developed that provide guidance for parks and recreation planning. In Division X- Open Space some of the policies that should be recognized as creating synergies with the goals and objectives of this plan are:

- a. The joint development and use of school and park sites by School District and the Regional District should be encouraged;
- b. Where applicable, parkland, or money in lieu of parkland, shall be provided to the Regional District pursuant to Section 941 of the Local Government Act.

- The parkland or money in lieu shall be provided as a condition precedent to subdivision within the plan area;
- c. Development Cost Charges that are payable for parks purposes as a condition precedent to subdivision approval, shall be waived if the value of the parkland, or the amount of the money in lieu of parkland, required to be provided is equal to or exceeds the amount of the applicable Development Cost Charge. If the value of the parkland, or the amount payable in lieu of parklands, is less than the applicable Development Cost Charge, then the balance of the Development Cost Charge shall be paid as a condition precedent to subdivision approval;
 - d. The Regional Board supports the ongoing initiative by Parks and Recreation Services Commission to inventory, establish and develop public access points for recreation purpose along the Shuswap River and to Dolly Varden Beach at Kingfisher, and each rezoning application will be assessed relative to any negative impacts or positive impacts for these community issues. Environmental impacts must be addressed as well.
 - e. The uncertainty about responsibility for parks, boat launches, parking areas and waterfront accesses shall be addressed by consultation with the various jurisdictions concerned.
 - f. Existing parks that are no longer fulfilling their need shall be upgraded and renovated. Also included in this would be the upgrading of existing waterfront accesses that could not be utilized by the public.
 - g. The Regional District will investigate the acquisitions of a foreshore lease in the Kingfisher area at Mabel Lake to be developed with public boat launching, moorage and beach facilities in conjunction with the acquisitions and development of the upland forestry property for active recreation and parking.

5.0 Supporting Processes

The Parks and Recreation master plan has a focus on community parks within the City of Enderby and Area 'F'. Higher level planning processes are in place to address regional parks and open spaces planning. These processes supported by the Regional District, BC parks and various municipalities contribute to the parks system. Acknowledgment of this regional support and the various initiatives is required to create synergies between the two processes and expand the quality of the system as a whole.

The various levels of government encourage and provide incentives for parks and recreation development, infrastructure and planning. In addition there are processes in place and groups both independent and those supported by various levels of government that have bearing on this park planning process or on future improvements to the park system in the region. It is recommended that partnerships or alignment with these groups or processes should be maintained or encouraged to maximize efficiencies and synergies in the implementation of a parks and recreation program in the region.

5.1 Shuswap Trail Alliance

The Purpose of the Shuswap Trail Alliance is to promote the development of extended trail, waterway and hut-to-hut routes for self-propelled/non-motorized¹ four-season nature-based travel within the wider Shuswap Watershed Region (Shuswap River/Mabel Lake/Enderby/Shuswap Lake/Perry River/Eagle/Seymour/Adams/and Little Shuswap). There are several initiatives that the Shuswap trail alliance is working on that align with activities in the parks area. The initiatives at this time include the Gordon Dale Memorial Trail and the potential conversion of the current rail

¹ "Self-propelled/non-motorized" includes hiking, mountain biking, canoe and kayaking, skiing, snow-shoeing and equestrian travel

network through the middle of the region, to a multi-use trail. Both of these initiatives are considered to be large regional trail system planning processes and are not specifically addressed in this plan. Work by the Shuswap Trail Alliance in these areas, and how they develop, should be considered in future parks and recreation planning.

5.2 Shuswap River Habitat Inventory

The Federal Department of Fisheries and Oceans is currently implementing a Shuswap River Inventory Project that focuses on the habitat along the river from Mabel Lake to Mara Lake. This inventory work will provide habitat information that should be considered and understood in the implementation of any park and recreation related activities along the Shuswap River.

5.3 BC Parks

BC Parks is responsible for the designation, management and conservation of a system of ecological reserves, provincial parks and recreation areas located throughout the province. British Columbia's parks and protected areas contain nationally and internationally significant natural and cultural features and outdoor experiences. Within Area 'F', BC Parks maintains four provincial parks – Enderby Cliffs, Mara, Skookumchuck Rapids and Shuswap River Islands. These parks were referenced in the public consultation meeting as integral to the parks system and integration and coordination with these parks is a priority. Future parks and trail system planning especially regarding Enderby Cliffs and Skookumchuck Rapids should be done in concert with BC parks to realize the greatest potential and gains to the parks system.

5.3.1 Ecological Reserves

Ecological reserves are permanent sanctuaries, located throughout BC, that have been selected to preserve representative and special natural ecosystems, plant and animal species, features and phenomena. The principal uses of ecological reserves are for scientific research and educational purposes. They are not created for outdoor recreation and should not be confused with parks or other recreational areas. Most ecological reserves, however, are open to the public for non-consumptive, observational uses. Parks and ecological reserves, although serving somewhat different purposes, complement one another. Together they provide a wide range of opportunities for people to experience and learn from the natural world. The management and protection of ecological reserves in BC are the responsibility of BC Parks.

5.4 Splantsin

The Splantsin First Nations people reside on Indian reserve lands adjacent to the City of Enderby to the south and across the Shuswap River to the east. The whole of the Parks area represents traditional territory of the Splantsin. Splantsin First Nation has commented that they assume that the appropriate archaeological assessment has been conducted or will be before and ground disturbance respecting proposed work on parks near the Shuswap River. The Commission is sensitive to Splantsin's wishes to protect their archaeological interests and will work with the band to address their concerns prior to undertaking any significant projects on parks adjacent to the Shuswap River.

5.5 Funtastic Slow-pitch Tournament

One of the many softball tournaments in Enderby is the Funtastic slow-pitch tournament held at Riverside Park. This tournament started in 1998, is well attended and is a major economic contributor for the community. The organizers of this event contribute significantly to both the City and to improvements at Riverside Park.

5.6 Chamber of Commerce

Enderby and District Chamber of Commerce is a key component of the Parks and Recreation system within the City. The Chamber is responsible for management of the RV Park located at Riverside Park and all bookings and rentals of local recreational facilities. The Chamber of Commerce should be involved in the review of changes proposed for Riverside Park in the future.

5.7 Enderby Lions Club

Enderby Lions Club is a non-profit society that provides financial assistance and support to many parks-related projects throughout the City of Enderby and Area 'F'. Typically when a parks project is identified, the Lions Club is solicited to assist in the implementation of the project. Through donations and volunteer labour the Lions Club has dedicated countless hours to specific projects in many of the City parks. The Lions Club plays an integral role in the continued success of the overall parks system. A focused approach to allow for increased efficiency in funding planning and utilization will help serve both the interests of the community and the Lions Clubs interests.

5.8 Kingfisher Local Area Plan

A local area plan for the community of Kingfisher located in RDNO Area 'F', will assess social, environmental, economic, recreational and infrastructure assets and capacity in Kingfisher. The goal of conducting the local area plan is to identify and address the long term planning issues and to develop objectives and policies and land use planning guidelines for the Regional District and the Kingfisher community. This planning process was developed concurrently with the Enderby and Area 'F' Parks Plan. Coordination between the two planning processes was made and should be continued following the completion of this plan, to ensure the issues concerning the Kingfisher community are effectively addresses. Significant growth in the Kingfisher area has led to serious concerns regarding the current and future capacity to manage the population and infrastructure, the recreational carrying capacity and associated environmental impacts.

5.9 Regional Growth Strategy

A Regional Growth Strategy is currently being developed that includes the City of Enderby and Area 'F'. This strategy will create a regional vision that commits member municipalities and the Regional District electoral areas to a course of action to meet agreed upon social, economic and environmental objectives. The Enderby and Area 'F' Parks Plan focuses on community level parks with the regional strategy focusing on natural open spaces and larger regional parks. It is recognized that the City of Enderby and Electoral Area 'F' support a regional approach to natural open areas and regional parks. The Regional Growth Strategy summary report for the Regional District of North Okanagan is included in Appendix 12 of this report.

6.0 Current Park Space

Generally the recognized standard for community parks space adequacy in a community is 2ha of park space per 1000 population. This does not include space for larger natural open spaces or regional parks that are recommended to be addressed on a regional basis. The standard is an urban standard that was developed over 30 years ago. Although it still has some bearing on current park planning, the needs and demands of the greater public have changed over time, and also, factors such as the availability of crown land / open space adjacent to communities also has a large influence on the significance of this park standard to a given region.

Table 1 lists the parks space available by the various administrations with the planning area. At present the City of Enderby and Regional District Area 'F' has 24.6ha of park space that includes all parks administered by the Enderby and Area 'F' Joint Services Commission. These parks

provide the community approximately 3.4ha of parks space per 1000 population². Including the various community association-run parks to this list adds 6.6ha of parks for a total of 31.2ha and 4.3ha of available parks space per 1000 population. School district owned properties add an additional 10.3ha to the parks system for a total of 41.4ha that provides 5.7ha of parks and school areas are available per 1000 population.

Linear parks defined as trails / walkways and bikeways are not included in the summary when determining current parks space but provide a valuable asset and linkages to the parks system. Currently there is 1.6ha or approximately 7.5kms of trails within the City of Enderby and Area 'F' (Table 2). In addition to parks, there are numerous designated river access sites that are highly utilized in the summer months for non-motorized access to the river. There are seven sites in total that cover the length of the Shuswap River from Mabel Lake to Tuey Park (Table 3). The majority of these sites are administered by the Enderby and Area 'F' Joint Services Commission. Continued effort is being made to secure long term tenure of these sites to ensure they are maintained and managed into the future.

² Enderby and Area F population 7228 as defined from North Okanagan Population and Housing Forecast 2031

Table 1: List of Community Parks within the City of Enderby and Area 'F'

Park	Description / Use	Administered By	Owned By	Area (ha)
Riverside Park	Lot 2 Plan KAP58637. Multi-use park located along the river within the city limits. Well used baseball diamonds, picnic tables, playground, large covered gazebo area. Canoe Launch near by. Well established RV and campground within the park run by the Chamber of Commerce.	Commission	City of Enderby	5.665
Tuey Park	Lot 1 Plan 30410. A beach park located on a bend of the Shuswap river at the north end of the City. Calm shallow waters, excellent swimming opportunity, Volleyball nets. High use during the summer months.	Commission	City of Enderby	1.498
Barnes Park	DL 150. large grassy central park, heated outdoor pool, splash pool, picnic tables, playground, and a large area for outdoor sports. Large Gazebo built (2010) by Lions Club.	Commission	City of Enderby	1.620
Cornerstone Park	Lot 2 Plan 7181. Single lot park, well maintained flower gardens.	Commission	City of Enderby	0.040
Cenotaph Park	Lot 36 Plan 211. Small park located near the downtown area, Cenotaph located here, well maintained.	Commission	City of Enderby	0.100
Belvedere Park	Lot 4 Plan 211B. Located next to the Enderby Bridge, Visitor Info Centre and Chamber of Commerce offices, with public washrooms, picnic tables, Riverwalk access, and a canoe launch on the Shuswap River.	Commission	City of Enderby	0.480
Grindrod Park	Lot 16, Plan 593. Located in Grindrod adjacent to the highway, Ball diamonds, beach and river access. Well used by community in summer months.	Commission	Regional District	3.390
Inch Logan	B165. Small green space park, well maintained.	Commission	Regional District	0.405
Johnston Park	Lot 1 KAP 52359. Basic Park located in the Knoll areas - future development planned	Commission	Crown - City Lease	4.360
Mabel Lake Beach Front	Lot 4, Plan 2024	RDNO	RDNO	0.080
Mabel Lake Boat Launch	DL 2415, Except Plan 2024 - Enderby Mabel Lake Road	Province of BC	Province of BC	4.050
Mabel lake	Lot 13, Plan 33257 - 92 Dolly Varden Rd.	RDNO	RDNO	1.510
Twin Lake Park	KAP52392, KAP75481, KAP80801	Province of BC	Lands	1.395
	SUBTOTAL (Parks Commission Parks)			24.593
	Area of Parks per 1000 population			3.402

Mara Community Hall	Lot 1 KAP67887. Well Maintained and renovated hall located on west side of Shuswap river in Mara	Mara Musical & Athletic Association	Mara Musical & Athletic Association	0.180
Putula Park	Lot 1 Plan 39723. Well used and maintained park, Covered Gazebo, Skating rink, Updated playground	Mara Musical & Athletic Association	Mara Musical & Athletic Association	1.140
Grandview Bench Hall	Plan B3178, B 6625. Self sustaining community hall, small ball diamond, well maintained	Grandview Bench Community Association	Grandview Bench Community Association	0.800
Riverside Hall	Lot 1, Plan 7581. Located in Ashton Creek next to the Trinity Valley bridge, recently renovated community hall, good access to river, high use in summer months.	Riverside Community Association	Riverside Community Association	1.485
Grindrod Community Hall	Lot s-2, Blk 3 Plan 592. Small Hall located south of Grindrod park across highway, renovations needed.	Grindrod Recreation Association	Grindrod Recreation Association	0.240
Kingfisher community hall and school	Lot 1 & 2, Plan 6652, 6653. Community hall and school building on site, tennis courts, boat launch, ball diamonds, access to river and Skookumchuck rapids.	Kingfisher Community Association	Kingfisher Community Association	2.714
	SUBTOTAL (Parks Commission Parks and Association Parks)			31.152
	Area of Parks per 1000 population			4.310
MB Beattie School	School owned property	SD#83	SD#83	4.100
AL Fortune School	School owned property	SD#83	SD#83	2.875
Grindrod School	School owned property	SD#83	SD#83	1.274
Ashton Creek School	School owned property	SD#83	SD#83	2.000
	SUBTOTAL (Parks Commission, Association and School District Parks)			41.401
	Area of Parks per 1000 population			5.728

Projected Population of Enderby and Area 'F' as of 2011

7228

Table 2: Linear Parks

Park	Description / Use	Administered By	Owned By	Area (ha)
Riverwalk	Paved linear park (408 m) River walk along the Shuswap river that extends from south of Belvidere Park through Riverside Park.	Commission	City of Enderby	0.080
Mabel Golf Course trails	Trails surrounding existing golf course	Commission	Private	0.424
Existing trails	Trails within the city of Enderby excluding Riverwalk	Commission	City of Enderby	0.488
Fall Creek Walkway	Lot 15, Plan 35039	RDNO	RDNO	0.590

Table 3: River Access Sites

Park	Description / Use	Administered By	Owned By	Area (ha)
Brandt's Hand Launch	Lease arrangement with the crown	Commission	Crown	2.000
Cook Creek Rec. Site	Hand launch site at Cook Creek Forestry Rec. Site	Kingfisher Interpretive Center	Crown	0.000
Dale's Hand Launch	Robert Dale gave up property to NORD	Commission	Regional District	0.000
Trinity Bridge	Lot 1 Plan 7581. Hand Launch site at Trinity Bridge Site		Riverside Community Association	
Eby Hand Launch	Public easement given to Ministry of Highways as condition of subdivision.	Commission	MoTI	1.485
Belvidere Park	Lot 4 Plan 211B. Hand Launch Site Located next to the Enderby Bridge	Commission	City of Enderby	0.480
Tuey Park	Lot 1 Plan 30410. Hand Launch Site at beach park located on a bend of the Shuswap river at the north end of the city.	Commission	City of Enderby	1.498

7.0 Demographics and Trends

The demands from the public have clearly expressed a changing trend in the need for certain park facilities. Changing users, the aging demographic and general lifestyle changes have created a need for more walking trails through the community with connectivity to existing parks. Activities focused on senior use such as lawn bowling, walking and gardening need to be considered and implemented in the overall parks system. The growth projected within the North Okanagan region will be greatest in the age 65+ population. It is anticipated that this demographic will grow at an annual rate of 2.7% and by 2031 is projected to grow by 2.3 times its size in 2001. This will result in a third of the population within the North Okanagan Region being over the age of 65 by 2031.³

As population growth in the North Okanagan is entirely driven by net migration, population growth rates are anticipated to fluctuate widely from year to year.⁴ The population growth rate projection (2006-2031) for the City of Enderby, based on the North Okanagan Population and Housing Forecast 2031, is projected to be 1.46%. Electoral Area 'F' has a growth rate of 0.19% during the same projection period.

The following table shows the regional population projections based on a ratio that assigns a future population based on the historic share of the RDNO (1986-2006) population growth.⁵

Jurisdiction	YEAR						% Growth/ annum
	2006	2011	2016	2021	2026	2031	
Electoral Area 'F'	4091	4141	4178	4212	4251	4288	0.19
Enderby	2828	3087	3336	3569	3830	4079	1.46
Total	6919	7228	7514	7781	8081	8367	

Since population growth has a significant influence on parks required, it will be essential to monitor growth and to adjust the plan's recommendations if necessary. It is also important that the plan's recommendations be amended as needed to address the characteristics of the population as they change over time.

The social objectives as stated in the Area 'F' OCP indicate that the area around Enderby contains a wide variety of lands suitable for outdoor recreation. These vary from lakes, rivers and streams to mountain lands and are utilized for a diversity of year round activities. In view of the expected increase in leisure time and disposable income, increased population, the faster pace of daily life, and the need for both active and passive recreation, it is essential to retain lands with outdoor recreation potential. It is equally important to ensure that access to, and the carrying capacity of the recreation resources in the plan area are not compromised by new development.

For example, the Knoll residential area is located in the North West portion of the City of Enderby. There is mention of the creation of a complete community on the Knoll including residential, commercial and institutional facilities using smart planning examples of sustainable community planning. To accompany this vision, alternate means of transportation including bikeways and mixed use trails would be incorporated into the development.

Summer (seasonal) population increases and the pressures this puts on the parks system have become an issue of concern over the last few years. The community of Kingfisher has

³ Regional District of North Okanagan, Regional growth strategy. Population and Projections 2008-2031.

⁴ Sheltair group. 2006. Population and Housing profile and projection for the City of Vernon: 2001-2031.

⁵ Anthony Kittle. 2010. North Okanagan Population and Housing forecast 2031, Regional District of North Okanagan

experienced an increase in the summer population, in general due to the development of Mabel Lake Resort and the associated real estate and golf course. This has increased the pressure on park amenities and facilities in those areas to a point where significant upgrades are required. The use of the public boat launch has been identified by the public as one area that is in need of significant upgrades in order to accommodate the increase in use. Ashton Creek is another community that is seeing increased pressure on the local parks in the summer months. Summer residential population increase is less of an issue when compared to the increased use of the Shuswap River access points during the peak summer months and popular long weekends. Increase traffic on the river, the associated issues with garbage and facilities as well as lack of adequate parking space to accommodate the increased use has been identified as issues.

7.1 Smart Growth

A trend in many communities has been towards the application of smart growth principles to guide development. These guidelines advocate for compact dense urban development that utilize amenities in existing centres. Within this planning process the need to focus on current parks spaces provides direction to increase the functionality of parks closest to population centres. The City of Enderby is undertaking a Smart Growth planning process for the west sector of town that represents the majority of the future growth within in the City. Employing smart growth principles will support this plan in concert with the key recommendations in terms of connectivity and mixed land uses.

The smart growth principles are:

1. Mix land uses. Each neighbourhood has a mixture of homes, retail, business, and recreational opportunities.
2. Build well-designed compact neighbourhoods. Residents can choose to live, work, shop and play in close proximity. People can easily access daily activities, transit is viable, and local businesses are supported.
3. Provide a variety of transportation choices. Neighbourhoods are attractive and have safe infrastructure for walking, cycling and transit, in addition to driving.
4. Create diverse housing opportunities. People in different family types, life stages and income levels can afford a home in the neighbourhood of their choice.
5. Encourage growth in existing communities. Investments in infrastructure (such as roads and schools) are used efficiently, and developments do not take up new land.
6. Preserve open spaces, natural beauty, and environmentally sensitive areas. Development respects natural landscape features and has higher aesthetic, environmental, and financial value.
7. Protect and enhance agricultural lands. A secure and productive land base, such as BC's Agricultural Land Reserve, provides food security, employment, and habitat, and is maintained as an urban containment boundary.
8. Utilize smarter and cheaper infrastructure and green buildings. Green buildings and other systems can save both money and the environment in the long run.
9. Foster a unique neighbourhood identity. Each community is unique, vibrant, diverse, and inclusive.
10. Nurture engaged citizens. Places belong to those who live, work, and play there. Engaged citizens participate in community life and decision-making.

8.0 Community Input

A key component to the Parks and Recreation plan is consultation with the public. Through the definition of the project plan and meetings with Enderby and Area 'F' Joint Services Commission, the importance of feedback from the public on improvements and additions to the park system was verified. The consultation strategy was put in place to respect the effort of the intended

recipients and in a format to foster open dialogue and feedback from as many members of the public as possible. The goal of the public open house sessions was to ensure that community and stakeholders' ideas are incorporated into the plan and presented to the Joint Services Commission for future parks planning and implementation guidance. Additional consultation was conducted with community groups and individuals who had a specific voiced or identifiable interest in the development of this plan.

Through the public consultation process a wide range of input was received, with some key overlying similarities developing between different communities within the project areas. The location of the City of Enderby and the surrounding communities are linked by a common feature that is paramount to the recreational opportunities of the region. The Shuswap River is the focus for many parks additions, concerns, improvements and opportunities.

Each public consultation session was supported by a series of maps that allowed the public to spatially identify where their interest or topic of discussion was located. The outcome of this clearly identified the Shuswap River as the point of interest of all communities. Linked to the Shuswap River is a clearly defined need for trails and linear parks that link recreational opportunities along the river corridor. This connectivity leads to many efficiencies within, and increased usability of, the overall parks system. Also identified as an issue for many of the areas respondents is the need for management of "unofficial" park areas along the river. Several areas of high use due to the quality of the recreational experience are located along the river system. Bringing these areas into the park systems as "official" parks is a priority to ensure the recreational experience of these areas does not degrade due to misuse. Grindrod and Riverside Parks are two of the largest parks within the City of Enderby and Area 'F' park system. Significant interests in park improvements and additions were recorded for these parks.

Many of the ideas and goals outlined by the Enderby and Area 'F' Joint Services Commission and the public and stakeholder groups are reflected in the Vision and Guiding principles of this plan. In addition many objectives outlined in the City of Enderby OCP carry through to these principles.

9.0 Park System Vision and Principles

The park planning process outlined above was used to develop an overall vision for Enderby and Area 'F' Parks. This vision was also supported by a list of priorities and principles to guide the further development and improvement of the park system moving forward.

9.1 Vision

The City of Enderby and Area 'F' will strive to create a parks system that builds upon the current park space and incorporates the desire of the community regarding parks and natural features while maintaining the heritage aspects of the key water features and the surrounding landscape.

Key water features such as the Shuswap River and the importance of access to these features for a range of users will be maintained or enhanced.

The park system will build upon existing trail networks, focusing on incorporating trails adjacent to existing park space. Community parks for sports and non-sports use will be prioritized, with the use of local school areas to be considered to fully utilize the recreational facilities available to the community.

9.2 Guiding principles

In addition to the vision and priorities outlined above, the following principles have been developed to provide additional guidance in the development and implementation of this plan:

- 1) **Promote Health and Wellness within the community**
Many factors within the community are contributing to a higher demand for recreation and the facilities that allow participants to partake in their activity of choice.
- 2) **Trail network in the community, connectivity, linear parks**
Connectivity between parks and the use of linear parks through trail creation, expansion and upgrades are an important aspect of the parks plan. The Commission will continue to support regional processes regarding the establishment and management of trail systems.
- 3) **Maintaining the Heritage aspect of the Shuswap River**
15 years ago a Heritage Commission of the City of Enderby and Area 'F' established the river as a key component to the community and its importance to the Heritage of the City and surrounding area. This status and history will provide high level guidance to the establishment and/or maintenance of park space in and around the region.
- 4) **Creating synergies with local First Nations**
Local First Nations communities will be approached for their feedback into the planning process. Determine what synergies exist or could be created between the existing parks system and the needs or desired of the local FN community.
- 5) **Sustainability**
Long term vision is needed with respect to sustainability of the parks system and the local environment. Specific attention to be given to the Shuswap River and ecological areas within the planning area. Integration of parks planning aspects with the overall health and vitality of the surrounding ecosystem.
- 6) **Partnerships**
Continue to support existing associations that provide parkland and amenities for the public, generally in the form of grants or other strategies to support operations, activities and capital improvements.

10.0 Current Park System Gaps and Challenges

Through the visioning session held with the Joint Services Commission and through public consultation, a series of current parks system deficiencies were discussed. The issues raised in this section influenced the priorities and recommended activities reflected in the plan:

- 1) Overall park infrastructure. Numerous issues are present regarding official and unofficial parks primarily in Area 'F'. Recreation sites located primarily around the access to the Shuswap River that are not officially designated as parks and therefore are not managed as parks. In some instances these areas are privately held, owned by the province or the Ministry of Transportation and Infrastructure. The continued lack of management could result in a loss of access to these sites. Maintenance of these facilities is lacking. Monitoring, control and administration are areas of concern with respect to these sites.
- 2) Trails and connectivity between existing parks especially adjacent to the Shuswap River.
- 3) Demographic change now and into the future. A need to increase planning to recognize the population dynamic within the City of Enderby and Area 'F'. Issues of increased dog ownership leading to a need for expanded or additional dog parks. There is a trend

- towards an increasing senior population that requires specific planning around recreational facilities and park use.
- 4) A comprehensive financial strategy that covers all aspects of parks including acquisitions, establishment and maintenance.
 - 5) Reluctance to increase taxes.
 - 6) Increase in the use of the Shuswap River during the summer months. The challenge is managing people at high use sites on the long weekends. Dramatic increase of use in last few years (2007-2009). Short time frame of extreme high use, how to best manage for this, generally July and August.
 - 7) Local Government has limited jurisdiction over the Shuswap River and multiple stakeholders are involved when directing management of the river.
 - 8) Desire for a multi stakeholder process/group to discuss issues and solutions with regards to existing parks (local and regional), natural spaces, Shuswap River use (DFO, MOE, BC Parks, City of Enderby, RDNO....)
 - 9) Public access to Shuswap River - management at all locations may not be properly addressed. May not have adequate access space at all locations.
 - 10) First Nations involvement and engagement in planning regarding existing park improvements, access to Shuswap River, future park expansion, etc.
 - 11) The lack of a detailed long term vision and plan for Riverside and Grindrod Parks.

11.0 Park System Recommendations

The public consultation and visioning session as well as the review of the background information identified a number of issues that support the primary recommendations and suggestions. Overall there is currently an abundant supply (in relation to population) of community parks in Enderby and Area 'F'. Notwithstanding this, changing demographics and the rural location of the planning area requires a more broad perspective regarding the amount and types of park space. Health and wellness of the community and the public through increased park usability, trails and park connectivity is the over-riding driver for the improvement of the parks system over the period of this plan. This sentiment mirrors the general consensus found through the planning sessions with the city, stakeholder groups and the public.

Connectivity between parks through the development of trails and bikeways also supports many of the objectives and recommendations found through this planning process. Use of the parks system that integrates many of the existing services and facilities in the community will promote health and wellness. In addition, focusing in these areas is also consistent with the continued implementation of trails as referenced in the City of Enderby OCP and the Bike Trails Network (Stanley and Associates, 1998).

Based on the current status of the parks and park system, and through consultation with local levels of government, stakeholders and the public, the focus on the park system is to see improvements to the current parks system in the form of access and management of parks adjacent to the river, construction of trails in and around current parks to increase connectivity and the usability of parks. An additional component is the establishment of a detailed plan for Riverside and Grindrod Parks.

The existing supply of park land provides the opportunity for planning and resource allocation to be focused on improvements that will address existing needs as well as meet demand from new development. For new development this plan suggests utilizing a standard of 2.5ha per 1000 population increase for the additional parks. In addition, trails and walkways will be secured through dedication acquisition of Statutory Right of Ways utilizing Section 941 of the Local Government Act.

Community Associations provide a valuable parks service to the various communities. Operating grants should continue to be provided to these associations. The Commission supports an

annual allocation of \$10,000 be directed at capital improvements to be allocated on a grant basis. Associations would make annual requests and the Commission would allocate the \$10,000 on a priority basis.

The numbers (i.e. #30) that follow each of the recommendations represent the locations of these park areas on the project maps found in Appendix 6-9.

11.1 Park System Priorities

Key Priorities that have been developed through the planning process of this plan are:

- 1) **Access to water, specifically to the Shuswap River. Incorporation of parks**
River access and protecting this resource for the community is a priority that has been identified by all parties involved in parks planning for the City of Enderby and Area 'F'. Protection of the existing river access, maintaining what parks currently provide this access, provision of adequate facilities as well as securing non-park land in areas where a need has been identified, will support responsible and sustainable use of the river.
- 2) **Focus on community parks for sports and non-sports use**
The concept of community parks and how the planning process can best utilize existing parks and the resources available to create new parks efficiently. Focus on what the community needs now and in the future using demographic and growth trends.
- 3) **Incorporation of School Areas into the parks plan for the City of Enderby**
Utilization of local school fields within the parks system within the community will be considered to best utilize all the resources available for sport and leisure.
- 4) **Updating the population analysis and related park standards**
Ensuring that the proper standards will be used for the community assist the planning process in determining the need for park expansion within the planning area.
- 5) **Link to the Local Area Plan**
RDNO is developing a Local Area Plan that will be developed specific to the Kingfisher area. This plan and the Local Area Plan should be linked.
- 6) **Create a detailed plan for Riverside Park**
In conjunction with the revisions to the Parks Master Plan a detailed parks plan will be drafted that will incorporate many of the short term and medium term planning goals identified through the public and stakeholder consultation process conducted through this plan.
- 7) **Create a detailed plan for Grindrod Park**
In conjunction with the revisions to the Parks Master Plan a detailed parks plan will be drafted that will incorporate many of the short term and medium term planning goals identified through the public and stakeholder consultation process conducted through this plan.

11.2 Short Term (1-5 yr) Park Additions, Improvements, and Maintenance

The following park improvements, additions or maintenance adjustments are recommended to be implemented in a short term time frame (1-5 years). A financial strategy is in place for the short term goals listed below. An implementation strategy will need to be developed for each of these recommendations that will include ongoing management to ensure the sustainability of the park improvements or additions. Included in the implementation of the system of trails and bikeways will be direction from Council to secure funding for the “Enderby Cycling Network” as prepared by Stanley and Associates (1998). The Joint Services Commission will continue to support the various community associations by way of grants for park improvements under their ownership.

11.2.1 Park Additions and Improvements

Brandt’s Park and Hand Launch #2 Acquisition – This property is west of the Skookumchuck Rapids and is currently designated as a Park/Hand Launch area that provides river access. Tenure from the Province is required to secure this area.

Brandt’s Park and Hand Launch #2 Improvements – These improvements would all be DCC eligible and include landscaping and levelling to improve access and to enhance washrooms, benches, picnic tables and garbage/recycle facilities.

Mara Village Trail #21 Grant – Support the grass-roots initiative to develop a connecting non-motorized trail from Mara Bridge to the Foodliner to Putula Park. This trail is currently being investigated by the Mara Community Association. Desire is to coincide with the centennial of the local Community Association in 2011. Areas required will be secured by statutory right of way or easements. The Mara Community Association is taking the lead but it is anticipated they will request funding for surveying and registration of an easement or statutory right of way. This tenure will not be with the City of Enderby and is not DCC eligible.

Twin Lakes Park and Trail Acquisition #34 – Support grass-roots initiative and establish park around Twin Lakes to protect current areas of trails and park space. Areas required will be secured by statutory right of way or easements. A Twin Lakes community group is taking the lead but it is anticipated they will request funding for surveying and registration of the statutory right of way. This tenure will be with the City of Enderby so this project is DCC eligible.

Reservoir Park #33 Acquisition - This area of Enderby is currently heavily used by the public. The City of Enderby currently has a lease on this area and is working towards securing title of this land and incorporating it as an official park.

DL 2415, Except Plan 2024 Crown Land Acquisition – This is provincially owned land that is currently utilized by the public for park space and parking of vehicles and trailers for people using the boat launch. The Enderby and Area ‘F’ Joint Services Commission is currently in the process of acquiring this property through a crown grant. As part of the acquisition process, the Commission will work with Splitsin First Nation to address their concerns respecting archaeological sites and their traditional resource using areas.

DL 2415, Except Plan 2024 Crown Land Improvements - Part of this property is forested and would require clearing and landscaping. Day facilities such as washrooms, benches, picnic tables and garbage/recycle facilities are required. This is DCC eligible project. As identified in the Local Area Plan, consider the Partners in Parks template where park land assets are provided for limited commercial use in order to provide a community service. This could include partnering

with a commercial operator to provide on site management of the boat launch and upper parking lot.

Eby's Park/River Access #13 Acquisition – Secure additional property from the owner and secure tenure from the Ministry of Highways to facilitate improvements to this site.

Eby's Park/River Access #13 Improvements - Increase the facilities at this location to include toilets and picnic areas. Improve garbage disposal, parking, signage. This is a DCC eligible project.

Grindrod Park Improvements #30 – The following park improvements are recommended for Grindrod Park:

- *General* – A fence along the Highway will be provided for added public safety. The estimated cost is \$8,000 and this is not DCC eligible.
- *New Access, Parking Area and RV/Camping* – Close the existing access and provide a new access in a safer location. Open the park to camping again that will allow for improved use of the park and provide campsites. This plan provides \$30,000 for a detailed campground layout including parking and new access. Revenue from the campsite is anticipated to finance the capital upgrades for the campground. The costs for this component are not DCC eligible.
- *Sports Use* - Baseball tournaments are desired here but require overnight camping sites. A variety of other facilities will evolve over time including a volleyball court, a horseshoe pit, and one good ball diamond and grandstand. The other ball diamonds will be removed leaving a significant grassed area for multi-use such as soccer. These items are not DCC eligible.
- *Facilities* – Support the Community Association by providing space for a new hall within Grindrod Park and support their effort to sell the existing hall. Establish pole huts/gazebo including picnic tables and outdoor BBQ's. The existing washrooms and showers will be expanded. The washrooms and showers expansion at an estimated cost of \$20,000 are the only components of these improvements that are DCC eligible.
- *Trails* - Provide a trail for walking and jogging around the park. This cost is estimated at \$10,000 and is DCC eligible.
- *Beach/River Access* – Eliminate boat launch and access for vehicles to beach. Move boat the launch to Foxwood road proposed site. Restrict dogs on the beach. Widen the beach and define beach area. These costs are not DCC eligible.

Riverside Park Improvements #32 – The following park improvements are recommended for Riverside Park:

- *General* – extend fencing and parking on the north side of the park, consider uses for large open space in the centre of the park. Improve directional signage to the park as well as information signage within the park. The only components of this project that are DCC eligible are the fencing, associated landscaping and informational signage estimated at a cost of \$4,000.
- *Softball Facilities* – convert hardball diamond to a softball diamond, implement modifications to the south west diamond, including higher fences along back of diamonds. Implement these improvements in coordination with Funtastic tournament organizers. These costs are not DCC eligible.
- *Boat Launch* – improved maintenance at the boat launch site.
- *Lawn Bowling* – Provide and prepare a site for the lawn bowling facility. It is anticipated that the Lawn Bowling Society will secure grant funding to complete the facility. The estimated cost for this is \$10,000 and this is a DCC eligible project. The capital and financial plans do not include funding for any portion of the actual development of the facility. If the Society wishes to secure a contribution from the Joint Services Commission it is anticipated that the Commission would consider borrowing for the project. This would be considered an enhancement to this plan and would be subject to public approval.
- *Washroom* – A new washroom facility will be provided near the most westerly ball diamond. The estimated cost for this is \$60,000 and this is a DCC eligible project.

- **Landscaping** - The plan includes landscaping in a number of areas for park improvement. These costs are estimated at \$6,000 and the project is DCC eligible.

Tuey Park #31 – Consider the expansion of the volleyball courts, expansion of parking/traffic management and support the City of Enderby initiative under the local motion funding program to provide connectivity from Tuey Park to the Riverwalk. These projects are not DCC eligible.

Dale River Park and River Access Site #4 – Improve signage of this river access and hand launch site. Improve access, increase toilet facilities and add picnic tables. These projects are DCC eligible.

Future Park Acquisition – Acquire a portion of Lot 1, Plan 2298 (approximately 3ha). This property is designated as a future park facility as stated in the City of Enderby OCP Section 13.1-13.2.

Future Park Improvements – This will be a multi use park so improvements will include landscaping, trail development, playground equipment, picnic tables and benches, washrooms and garbage/recycle facilities. These improvements are DCC eligible.

Linear Trail Acquisitions Enderby OCP – Trails planned for development as stated in the City of Enderby Official Community Plan and identified in Appendix 5 of this plan. It is anticipated that the costs for acquisition through dedication or statutory right of way will be at \$100 per meter. A significant component of these acquisitions will occur through dedications and/or funding under Section 941 of the Local Government Act. The balance as identified in the Capital Plan (Appendix 2) will be funded as a DCC eligible project.

Linear Trail Improvements Enderby OCP – The trails being secured will facilitate multi uses including walking, running and bicycling. The improvement necessary to accommodate the uses will include landscaping and actual trail development. The estimated cost for the trail development is calculated at \$20 per meter. This is a DCC eligible project.

Ashton Creek Park #16 – Consider the establishment of a new park in the Ashton Creek areas above and beyond the hall that is focused on trails and forested areas. Potential park site exists west of the Trinity Valley road between Ashton Creek and Enderby (approximately 2ha). Land acquisition is required for this initiative. The property owner has indicated a willingness to sell and this will be considered in the short term. The acquisition however would be funded through borrowing subject to elector assent. If approved, the costs for servicing the debt will be over and above the costs identified in the financial section of this plan.

Existing Public Accesses on Mabel Lake and Shuswap River – Consistent with the Local Area Plan, existing public accesses should be recognized and marked with signage for pedestrian access to the water. The estimated cost for this process is \$10,000 and is not DCC eligible.

11.2.2 Park Maintenance

Dale River Recreation Site #4 – Improve maintenance of this river access and hand launch site.

Mabel Lake Resort Golf Course Trails #1 – Provide maintenance for walking trails that have been secured through a statutory Right of Way.

River Access Maintenance – Access point at the designated hand launch areas requires a higher level of maintenance. The existing budget of \$15,000 per year for all river access sites should be able to handle this need.

11.3 Medium Term (5-10 yr) Park Improvements, Additions and Maintenance

11.3.1 Park Additions and Improvements

Kingfisher Ball Diamond Acquisition #5 – Acquire a portion of the private property (approximately 2ha) Sec 15, TWP 19, RGE 6, Mer. 6, Meridian W6, Except Plan 10559 11817 11818 W1/2 North of River that the ball diamond is currently located on. Acquire or secure by statutory right of way key components of the existing trail network. The trail network is currently heavily used by the public as a multi use trail and for access to Skookumchuck Rapids. The ball park area would be secured to be utilized for various park and recreation opportunities including the retention of the ball park. It is anticipated that this acquisition will be through a combination of DCC's and dedication or a grant. If the property cannot be secured through this method, consideration will be given to financing the acquisition of this property or other suitable property in the area through borrowing the non DCC portion subject to a public approval process.

In addition, the Commission will support a regional approach to securing and protecting the entire property (approximately 225 acres) as a regional or provincial park.

Kingfisher Ball Diamond Improvements #5 – Improvements will include trail development, fencing, landscaping and levelling, outhouses, parks and benches. These projects are DCC eligible.

Riverwalk Trail Improvements – Extend the River walk Trail south to Spatsin First Nation. Work needs to be implemented to protect the River walk from erosion. The extension of the trail will be to the same standard as the existing trail including an asphalt walkway. This project is DCC eligible.

Riverbend Park/River Access Acquisition # 20 – Provide access to Shuswap River for public and for a potential trail along the river from this location on Riverbend Road. Improve signage at the public beach to allow for better use and access. This project is DCC eligible.

Rails to Trails (Grindrod to Sicamous) #19 – Support the initiative to create a trail from Grindrod to Sicamous along the existing rail right of way. It is recognized that the rail line may continue to be utilized for rail purposes however this plan suggests that the rail right of way can accommodate multiple uses.

Kingfisher Park/Trail Acquisition #6 – Implement a trail system along the Shuswap River from an area near the property legally described as Section 8, TWP 19, Range6, Mrd. 6, KDYD, Part of the North West Quarter line between the right back of the Shuswap River and the Mabel Lake Road, Except Plan 20671, to the Kingfisher Interpretive Centre. Coordinate with the Ministry of Transportation for those sections on road right-of-way. Property Owner in the vicinity is willing to donate property. This project is DCC eligible.

Kingfisher Park/Trail Improvements #6 – This includes the development of the trail system with various facilities including benches, picnic tables, garbage/recycle containers and outhouses. This project is DCC eligible.

Trinity Bridge Swimming Hole Acquisition #14 – This site is private land and there is a desire within the community to secure tenure to create an official park/beach designation. Negotiations with the landowner are necessary to secure the property through purchase or the securing of a statutory right of way. This project is DCC eligible.

Trinity Bridge Swimming Hole Improvements #14 – A hand launch would be provided at this site. Improvements would include picnic tables, benches, outhouse/washroom and various landscaping. These improvements are DCC eligible.

Rosemond Lake Rec Site # 22 – This is a provincial site designated for Use, Recreational and Enjoyment for the Public (UREP). Subject to the Province and Splatins First Nation rectifying outstanding issues respecting the Rosemond Lake Rec Site, tenure will be secured from a private land owner to allow access from the South.

Rosemond Lake Wildlife Viewing Opportunity #23 – Subject to the Province and Splatins First Nation rectifying outstanding issues respecting the Rosemond Lake Rec. Site, develop simple facilities for a wildlife viewing area on the river in the vicinity of Rosemond Lake.

Grandview Bench Hall Property Acquisition – The Community Association has plans underway to secure title to property that would include the creation of an outdoor ice rink facility. The Joint Services Commission supports the initiative of the Community Association to acquire this property and creation of the parks facility. Anticipate grant applications for equipment and development of this facility. This is not a City owned asset and is not DCC eligible.

Linear Trail Acquisitions Enderby OCP – Trails planned for development as stated in the City of Enderby Official Community Plan and identified on Appendix 5 of this plan. It is anticipated that the costs for acquisition through dedication or statutory right of way will be at \$100 per meter. A significant component of these acquisitions will occur through dedications and/or funding under Section 941 of the Local Government Act. The balance as identified in the Capital Plan (Appendix 2) will be funded as a DCC eligible project.

Linear Trail Improvements Enderby OCP – The trails being secured will facilitate multi uses including walking, running and bicycling. The improvement necessary to accommodate the uses will include landscaping actual trail development. The estimated cost for the trail development is calculated at \$20 per meter.

Trail System with Connectivity throughout the Kingfisher Area. – As identified in the Local Area Plan, there is great potential to develop a trail system with connectivity throughout the Kingfisher area. The initial focus should be on the area east of Kingfisher Creek where seasonal crowding and traffic congestion is most prevalent. In the long term a more complete trail system extending further west should be considered including the utilization of Enderby-Mabel Lake Road right-of-way for a separate trail. The plan provides for \$50,000 for this and the project is not DCC eligible.

11.3.2 Park Maintenance

Riverwalk – Work needs to be implemented to protect the River walk from erosion. This will be subject to development of properties south of Tuey Park.

Kingfisher Interpretive Center trails #3 – Improve trail system from Kingfisher Interpretive Center to Cooke Creek FS recreation site and provide better signage.

11.4 Long Term (10-20 yr) Park Improvements and Additions

11.4.1 Park Additions and Improvements

Putula Park Band Shell #29 – Construct a band shell/covered area to increase usefulness of park. This project is not DCC eligible.

Rosemond Lake Trail Area #24 –Establish a running trail in the Mara area along Rosemond Lake Road and Riverside Road. This project is estimated at \$25,000 and is DCC eligible.

Foxwood Road Park and River Access #25 Acquisitions – Secure additional property from Lot B, DL 526, KDYD, Plan KAP 60768 to create a park and enhance river access. Secure tenure for the existing access from the province (MoTI).

Foxwood Road Park and River Access #25 Improvements - The property is forested and will require clearing, landscaping and fencing. Facilities required will include a washroom, benches, picnic tables and garbage/recycle facilities. A small boat/hand launch to replace the boat launch at Grindrod Park will be provided. A small dog park at this site will also be created. The small boat/hand launch cost estimated at \$3,000 is not DCC eligible. The other costs estimated at \$20,000 are DCC eligible.

Linear Trail Acquisitions Enderby OCP – Trails planned for development as stated in the City of Enderby Official Community Plan and identified on Appendix 5 of this plan. It is anticipated that the costs for acquisition through dedication or statutory right of way will be at \$100 per meter. A significant component of these acquisitions will occur through dedications and/or funding under Section 941 of the Local Government Act. The balance as identified in the Capital Plan (Appendix 2) will be funded as a DCC eligible project.

Linear Trail Improvements Enderby OCP – The trails being secured will facilitate multi uses including walking, running and bicycling. The improvement necessary to accommodate the uses will include landscaping actual trail development. The estimated cost for the trail development is calculated at \$20 per meter.

11.4.2 Maintenance

Rosemond Lake Area #24 – Traffic calming opportunities to be considered on main road as this area is used for recreational running and walking. This will be a request to the Ministry of Transportation and Infrastructure.

11.5 Beyond the 20 Year Scope of this Plan

Island Park Expansion #9 – Consider properties south of Shuswap River, downstream from “The Islands”, have potential for park space. Private land owner has expressed willingness to sell.

Connection Trail #17 – Consider the establishment of a connecting trail from Ashton Creek to Enderby Cliffs and/or the proposed Gordon Dale Memorial Trail

Grandview Bench Trail Connectivity #26 – Consider the establishment of a trail that connects up to Larch Hills and also down to Mara.

Watershed Park #15 – Consider the establishment of a park with varied recreation opportunities (picnic, ball diamond, etc at the end of Watershed Road.

Grindrod Trails #28 – Support the expansion of trails along Hunters Range/Enderby Cliffs (i.e. similar to Larch Hills traverse). Related to initiatives of the Shuswap Trail Alliance and the Gordon Dale Memorial Trail.

Cook Creek Recreation Site #8 Improvements – Support improvements to the Forestry Recreation site and facilities will be provided included picnic tables, benches and garbage/recycle facilities. These costs are estimated at \$15,000 and are DCC eligible.

Secure Additional Public Land on Mabel Lake Foreshore – Consistent with the Local Area Plan a long term strategy should be developed to secure additional public lands on the foreshore to Mabel Lake.

North Shore Mabel Lake Long Term Acquisition Strategy – Consistent with the Local Area Plan, and subject to the RAR mapping exercise being undertaken by NORD, a long term acquisition strategy should be developed to acquire those lots that will be difficult or impossible to redevelop for residential use, providing they can be used by the public for access to the lake.

12.0 Financing

12.1 Capital Plan

Appendix 2 provides capital cost projections for each of the priorities established in this plan. The capital plan identifies anticipated developer contributions through Section 941 of the Act and anticipated contributions from the Provincial Government in the form of Crown Grants. The net cost is then allocated to existing residents and new residents based on the estimated benefit to each. For most items the allocation is based on a ratio derived from existing population and new population projections (84% existing and 16% new). New land acquisition and development associated with growth however is allocated fully to new population for the purposes of calculating Development Cost Charges. The growth projections utilized for these calculations are taken from the Regional Growth Strategy report summary attached as Appendix 12.

12.2 Financing Plan

Development Cost Charges and 5% Dedication/Cash-in-lieu

The Local Government Act allows jurisdictions to impose a Development Cost Charge (DCC) for the purpose of providing funds to assist the local government to pay the capital costs of providing and improving park land to service, directly or indirectly, the development for which the charge is being imposed. A DCC is not payable if the development does not impose new capital cost burdens on the municipality or if a DCC charge has previously been paid for the same development. In setting DCC's a local government must take the following into consideration:

- a) Future land use patterns and development;
- b) The phasing of works and services;
- c) The provision of park land described in an official community plan;
- d) How development designed to result in a low environmental impact may affect the capital costs of infrastructure;
- e) Whether the charges
 - (i) Are excessive in relation to the capital cost of prevailing standards of service,
 - (ii) Will deter development
 - (iii) Will discourage the construction of reasonably priced housing or the provision

- of reasonably priced serviced land, or
- (iv) Will discourage development designed to result in a low environmental impact in the municipality or regional district.

A local government may impose a DCC at time of subdivision or at time of building permit. Once the park plan is adopted and a DCC bylaw developed there will need to be a meaningful public process to obtain input from stakeholders prior to first and third readings. There are no mandatory public consultation activities however the Inspector of Municipalities may refuse approval of the DCC bylaw if consultation has not occurred that would help provide evidence as to the charges not being excessive and/or deterring development.

Under the DCC Best Practices Guide, the Ministry has included the following as recoverable capital costs that can be included in the scope of capitalized activities:

- Planning;
- Public consultation;
- Engineering design;
- Right-of-way or parkland acquisition;
- Legal costs;
- Interim financing;
- Contract administration;
- Construction; and,
- Contingencies

The Local Government Act specifically lists the types of improvements that can be subject to DCCs. Section 935 (b) (ii) details these as “providing fencing, landscaping, drainage and irrigation, trails, restrooms, changing rooms and playground and playing equipment on park land” The DCC Best Practices Guide offers the following as a guide to what the Inspector of Municipalities will consider for improvements when considering submissions:

- Landscaping includes the construction of playing fields (levelling ground, planting grass and other plant material), but does not include the construction of parking lots or access roads.
- Irrigation includes sprinkler systems.
- Playground and playing field equipment includes items normally classified as equipment such as swings and slides, but does not include buildings or structures such as dugouts, bleachers, or field houses. The term also does not include the construction of tennis or basketball courts, baseball diamonds, tracks or the installation of lighting systems.

The DCC Best Practices Guide and Parkland Acquisition Best Practices Guide were developed with key principles that include integration, benefiter pay, fairness, equity, accountability, certainty and an emphasis on consultation. In addressing a community's need for parkland, a local government can utilize park land DCCs and make use of the 5% dedication/cash-in-lieu provisions of the Local Government Act. When utilizing both tools it is essential that communities demonstrate that they are not charging developers and owners twice for the same acquisitions. The recommended best practice is:

A municipality that chooses to acquire parkland using the 5% dedication/cash-in-lieu provisions and parkland DCCs should demonstrate in its reference materials, including the DCC Background Report, how it will avoid double-charging developers.

The following strategies are hereby established as policy for achieving the capital plan objectives set out in this plan.

1. The standard for new community parks will be 2.5ha per thousand of population increase. Based on a projected population increase of 1,330 the additional area required for community parks is 3.3ha.
2. The new community parks identified in the plan are the Kingfisher Ball Diamond at 2ha and the Future School/Park area identified on the City of Enderby OCP at 3ha. The Kingfisher Ball Diamond will benefit both existing and new development therefore the ratio noted above will be applied. This will result in 0.32ha (16%) being attributed to new growth. This along with the 3ha for the Enderby future park will result in the addition of community park space to accommodate new development of 3.32ha.
3. The community park acquisition will be secured through the use of Development Cost Charges and 5% dedication/cash-in-lieu provisions under the Local Government Act. The 0.32ha (16%) to be acquired for the Kingfisher Ball Diamond will be through Development Cost Charges. One third of the Future School/Park in the City of Enderby will be acquired utilizing the 5% dedication/cash-in-lieu with the remaining two thirds being acquired utilizing Development Cost Charges.
4. Trails and linear parks identified in the plan will be secured through dedication and/or through the granting of a Statutory Right of Way. The 5% dedication/cash-in-lieu provisions will be applied throughout the entire service area.
5. Improvements anticipated are allocated to new development and existing population as identified in the capital plan. Development Cost Charges will be utilized to complete the improvements that are attributable to new growth.
6. An assist factor of 1% will be utilized.
7. Development Cost Charges will apply to residential dwelling units only. The Development Cost Charge Bylaw will include a provision such that DCC's will also apply to single family, duplex and triplex developments as provided for in the Local Government Act. Secondary Suites and not-for-profit rental housing, including supportive living housing will not be included.
8. Development Cost Charges will be levied at time of building permit.
9. An annual allocation of \$42,650 from current revenues will be utilized to achieve the capital plan objectives that are attributable to existing population. The existing financial plan includes an annual contribution for land acquisition of \$10,000 which will now be eliminated. The net change in capital spending therefore will be \$32,650.
10. An annual allocation of \$10,000 will be provided for capital grants to community associations.
11. The plan supports the use of Density Bonuses to achieve standards and to develop park land improvements above and beyond those identified in this Plan.

Based on the above strategies a Development Cost Charge of \$913 will be required. This is an increase of \$413 from the existing \$500 however DCC's have not increased in this Service Area in over 26 years. Also, the DCC for this Service Area compare very favourable to neighbouring communities such as Greater Vernon at \$2,844, Salmon Arm at \$1,056, Sicamous at \$1,683 and Lake Country at \$1,709. Imposing DCCs at the building permit rather than subdivision stage defers the DCC payment which the development industry strongly supports. A DRAFT Development Cost Charge Bylaw is included as Appendix 4.

Appendix 3 highlights the impact to the existing 5 year financial plan. Plan implementation will result in an increase in the existing 2011 requisition from approximately \$616,900 to \$654,050. This is an increase of \$37,150 or 6% over the projected 2011 requisition. The increase is attributable to the following:

Parks Maintenance	\$2,000
Increased grant – community halls	\$2,500
Net change in capital parks spending	\$32,650
Total	\$37,150

It is anticipated that the parks maintenance will continue to increase by approximately \$2,000 per year as trails and parks are added. This equates to an annual increase of less than one half

percent. In addition, the requisition increase in 2014 will be an additional \$10,000 as the existing financial plan did not include the \$10,000 provision for Capital Land Acquisition. This will be mitigated marginally through increased assessment from new construction. It is not anticipated that park user fees will increase significantly therefore the increased costs for plan implementation will be funded from general taxation.

The Official Community Plans for the City of Enderby and the Regional District of North Okanagan – Area “F” should be amended to accommodate this financing strategy. In addition the City of Enderby Financial Plan will require amendment to incorporate the financial impact of this plan.

13.0 References

City of Enderby *Official Community Plan*. Official Community Plan Bylaw (Consolidated Version), November 2004.

Regional District of North Okanagan Electoral Area 'F' *Official Community Plan Official Community Plan Designated Bylaw* (No. 1934, 2004), September 6, 2005

City of Enderby *Cycling Network Program* Stanley Consulting Group Ltd., October 2008

Trends in Parks and Recreation, Monteith-Brown Planning Consultants, 2008 PRO Education Forum Presentation

Regional Growth Strategy for the Regional District of the North Okanagan, Population and Housing Trends and Projections: 2008-2031, March 2010

North Okanagan Population and Housing Forecast 2031, Regional District of North Okanagan, Anthony Kittel, February 2010

Appendix 1 – Complete Park List

Appendix 1-1: List of Additional Parks and Natural Areas within the City of Enderby and Electoral Area 'F'

Park	Status	Administered By	Owned By	Area
MB Beatie School	existing	SD 383	SD #83	4.10
Fortune Park School	existing	SD 383	SD #83	2.88
Natural Open Space	existing	City of Enderby	City of Enderby	4.36
Grinrod School	existing	SD 383	SD #83	1.27
Ashton Creek School	existing	SD 383	SD #83	2.00
Island Shuswap River	existing	RDNO	RDNO	31.90
Mable Lake Beach Front	existing	RDNO	RDNO	0.08
Mable Lake Boat Launch	existing	Province of BC	Province of BC (crown free transfer)	4.05
Grandview Bench	existing	RDNO	RDNO	0.42
Mable Lake	existing	RDNO	RDNO	1.61
Fall Creek Walkway	existing	RDNO	RDNO	0.59
Skookumchuk Rapids Provincial Park	existing	Parks	Province of BC	71.00
Twin Lake Park(s)	existing	Lands	Province of BC	1.40
Enderby Cliffs Provincial Park	existing	Parks	Province of BC	2277.00
Kingfisher Creek Provincial Park	existing	Parks	Province of BC	440.00
Shuswap River Islands Provincial Park	existing	Parks	Province of BC	185.00
Upper Violet Creek Provincial Park	existing	Parks	Province of BC	124.00
Mara Provincial Park	existing	Parks	Province of BC	5.90
Mount Griffin Provincial Park	existing	Parks	Province of BC	1758.00
Wap Creek	existing	Parks	Province of BC	323.00
Mara Meadows Ecological Reserve	existing	Parks	Province of BC	176.00
Kingfisher Creek Ecological Reserve	existing	Parks	Province of BC	1495.00
Upper Shushwap River Ecological Reserve	existing	Parks	Province of BC	70.00
Mount Griffin Ecological Reserve	existing	Parks	Province of BC	1249.00
Rosemond Lake	existing	Lands	Province of BC	13.50
Mara Lake	existing	Lands	Province of BC	5.00
Hidden Lake	existing	Lands	Province of BC	142.00
Cooke Creek	existing	Lands	Province of BC	27.60
Dolly Varden Beach Park	existing	Province of BC	Province of BC	0.11
Dolly Varden Beach Park	existing	Province of BC	Province of BC	0.34

Appendix 2 – Enderby and Area ‘F’ Services Parks Capital Plan

LONG TERM (10-20 yr) Park Additions and Improvements

	\$50,000.00	\$0.00	\$0.00	\$0.00	\$50,000.00	100%	\$50,000.00	0%	\$0.00
Putula Park Bandstand	\$50,000.00	\$0.00	\$0.00	\$0.00	\$50,000.00	100%	\$50,000.00	0%	\$0.00
Rosemund Lake Trail	\$25,000.00	\$0.00	\$0.00	\$0.00	\$25,000.00	84%	\$21,000.00	16%	\$4,000.00
Foxwood Road Park/River Access Acquisition	\$85,000.00	\$58,000.00	\$0.00	\$0.00	\$5,880.00	84%	\$5,880.00	16%	\$1,120.00
Foxwood Road Park/River Access Improvements	\$23,000.00	\$0.00	\$0.00	\$0.00	\$16,800.00	84%	\$16,800.00	16%	\$3,200.00
Linear Trail Additions - Enderby OCP Acquisitions	\$375,500.00	\$300,400.00	\$0.00	\$0.00	\$75,100.00	84%	\$63,084.00	16%	\$12,016.00
Linear Trail Additions - Enderby OCP Improvements	\$75,100.00	\$0.00	\$0.00	\$0.00	\$75,100.00	84%	\$63,084.00	16%	\$12,016.00
Long Term Subtotal	\$613,600.00	\$358,400.00	\$0.00	\$0.00	\$252,200.00		\$219,848.00		\$17,136.00

Grand Totals	\$4,068,920.00	\$705,280.00	\$1,703,200.00	\$132,000.00	\$1,528,440.00		\$714,977.60		\$217,651.20	\$595,811.20
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Assist Factor	\$5,994.62
Non DCC Eligible Imp	\$132,000.00
Total Non-DCC funding	\$852,972.22
Per year over 20 yrs	\$42,648.61

Existing DCC balance	\$100,000.00	\$114,000.00
Net	\$117,651.20	\$481,811.20
Assist Factor 1%	\$1,176.51	\$4,818.11
Net	\$116,474.69	\$476,993.09
Projected housing units	650	650
DCC's per housing unit	\$179.19	\$733.84

Short Term	Distance	\$/m
Linear trail additions	1106	100
Linear trail improvements	1106	20
Medium Term	Distance	\$/m
Linear trail additions	230	100
Linear trail improvements	230	20
Long Term	Distance	\$/m
Linear trail additions	3755	100
Linear trail improvements	3755	20

Summary Funding Sources

Developer 941	\$705,280.00
Grants	\$1,703,200.00
Existing - Non DCC Eligible	\$132,000.00
Existing - DCC Eligible	\$714,977.60
Existing - Assist Factor	\$5,994.62
DCC Improvements	\$116,474.69
DCC Acquisition	\$476,993.09
Existing DCC Balance	\$214,000.00
Total	\$4,068,920.00

Appendix 3 – 5 Year Financial Plan Impacts

Erweroy and Area 'F' Parks Plan - Appendix 3
 FIVE YEAR FINANCIAL PLAN - ENDERBY AREA "F" SERVICES & RECREATION
 2010-2014

GL# C O E	Acct No. N ORD	Budget 2010	Budget 2011	Budget 2012	Budget 2013	Budget 2014
REVENUE						
REQUISITIONS- EXISTING		\$ 594,485	\$ 616,931	\$ 633,781	\$ 636,421	\$ 644,494
REQUISITIONS WITH PARKS PLAN		\$ 594,485	\$ 654,081	\$ 672,931	\$ 677,571	\$ 697,644
REQUISITIONS INCREASE-PARKS PLAN			37,150	39,150	41,150	53,150
FEES AND CHARGES						
Grindrod Parks Permits	01-1-42110-60	250	260	270	280	290
Ball Field Rentals	01-1-42111-60	5,500	5,640	5,780	5,920	6,070
Miscellaneous Income - ESC	01-1-42120-60	1,200	1,230	1,260	1,290	1,320
Arena	01-1-42140-60	125,000	128,130	131,330	134,610	137,980
Curling Club	01-1-42150-60	9,000	9,000	9,000	9,000	9,230
Public Swim	01-1-42170-60	8,000	8,200	8,410	8,620	8,840
Swim Lessons	01-1-094-254	11,000	11,280	11,560	11,850	12,150
School	01-1-42190-60	2,100	2,150	2,200	2,260	2,320
SALE OF SERVICES	01-1-094-255	162,050	165,890	169,810	173,830	178,200
OTHER REVENUE						
INTEREST INCOME	01-1-42200-60	350	350	350	350	350
Grants - Organizations, Misc.	01-1-42105-60	10,000	-	-	-	-
Government Grants	01-1-42210-60	333,000	-	-	-	-
TOTAL GRANTS		343,000	-	-	-	-
BORROWING						
PRIOR YEARS SURPLUS	01-1-42230-60	1,000	-	-	-	-
ACCUMULATED SURPLUS		1,000	-	-	-	-
TOTAL REVENUE		1,267,885	820,321	843,091	851,751	876,194

Enderby and Area 'F' Parks Plan - Appendix 3
FIVE YEAR FINANCIAL PLAN - ENDERBY AREA "F" SERVICES & RECREATION
2010-2014

GL# C O E	Acct No. N ORD	Budget 2010	Budget 2011	Budget 2012	Budget 2013	Budget 2014
EXPENDITURES						
ADMINISTRATION						
01-2-71125-61	01-2-681-512	-	-	-	-	7,470
Computer Support - IS - NORD						
01-2-71130-61		6,735	6,900	7,070	7,250	7,430
Computer Support - IS - Enderby						
01-2-71135-61	01-2-681-513	525	540	550	560	500
Computer Support - GIS						
01-2-71145-61		19,649	20,140	20,644	21,160	21,689
Finance OH charges - Enderby						
01-2-71146-61		800				
Finance OH charges - Chamber						
01-2-71150-61		9,000	9,225	9,456	9,692	9,934
NORD Overhead						
01-2-71160-61		31,158	31,940	32,740	33,560	34,400
Corp Admin Allocation - Enderby						
01-2-71161-61		500	510	520	530	540
Corp Admin Allocation - Chamber (Pool)						
01-2-71170-61		2,000	2,050	2,101	2,154	2,208
Legal						
01-2-71175-61		3,000	3,075	3,152	3,231	3,312
Collective Bargaining						
01-2-71195-61		200	205	210	215	220
Committee Meeting Expenses						
01-2-71200-61		500	513	526	539	552
Committee and Board Travel						
01-2-71205-61		-	10	20	30	40
Travel						
01-2-71120-61		35,000	35,875	36,772	37,691	38,633
Programming/Scheduling						
01-2-71210-61		12,000	12,300	12,610	12,930	13,250
Marketing and Promotion						
01-2-71225-61		2,500	2,560	2,620	2,690	2,760
Temporary Borrowing Interest						
01-2-71235-61		2,059	2,110	2,160	2,210	2,270
Insurance (liability) - Enderby						
01-2-71240-61		1,000	1,030	1,060	1,090	1,120
Telephone/Cell phone						
		126,626	128,983	132,211	135,532	146,328
ADMINISTRATION TOTAL						
PARKS						
01-2-71245-62		29,000	29,730	30,470	31,230	32,010
Parks - Wages						
01-2-71255-62		7,000	7,180	7,360	7,540	7,730
Parks - Employee Benefits						
01-2-71265-62		-	-	8,000	-	-
Major Maintenance						
01-2-71270-62		20,500	21,010	21,540	22,080	22,630
Regular Maintenance						
01-2-71275-62		2,000	2,050	2,100	2,150	2,200
Gas & Oil						
01-2-71280-62		15,000	15,380	15,760	16,150	16,550
Shuswap River Access						
01-2-71285-62		16,000	16,400	16,810	17,230	17,660
Grindrod Park						
01-2-71290-62		5,000	5,130	5,260	5,390	5,520
Inch Logan Park						
01-2-71295-62		5,500	5,640	5,780	5,920	6,070
Mabel Lake Boat Launch						
01-2-71300-62		3,000	3,080	3,160	3,240	3,320
Mabel Lake Trails						
01-2-71305-62		3,000	3,080	3,160	3,240	3,320
Riverwalk						
01-2-71310-62		800	820	840	860	880
Parks Vehicle expense						
01-2-71315-62		900	920	940	960	980
Equipment supplies						
01-2-71320-62		3,500	3,590	3,680	3,770	3,860
Weed Control						
01-2-71325-62		11,500	11,790	12,080	12,380	12,690
Utilities						
01-2-71330-62		1,217	1,247	1,278	1,310	1,343
Parks - Insurance (property)						
		123,917	129,047	142,218	139,450	144,763
Estimated added Parks Maintenance - \$2,000 Incremental Increase						
PARKS TOTAL						
GRANTS						
01-2-71335-63		-	-	-	-	-
Makers - Boat Ramp						
01-2-71340-63		1,000	1,000	1,000	1,000	1,000
Enderby TV Syndicate						
01-2-71345-63		2,000	2,050	2,100	2,150	2,200
AL Fortune Grad Grant						
01-2-71350-63		14,805	14,805	14,805	14,805	14,805
Museum						
		17,805	17,855	17,905	17,955	18,005
GRANTS TOTAL						
COMMUNITY HALLS						
01-2-71355-64		8,000	8,000	8,000	8,000	8,000
Mara						
01-2-71360-64		7,500	7,500	7,500	7,500	7,500
Mara - Playground Equipment						
		(7,500)	(7,500)	(7,500)	(7,500)	(7,500)
Mara - Playground Equipment						
01-2-71365-64		1,000	1,000	1,000	1,000	1,000
Mara - Petula Park						
01-2-71370-64		4,100	4,100	4,100	4,100	4,100
Grindrod						
01-2-71375-64		13,214	13,214	13,214	13,214	13,214
Kingfisher						
01-2-71380-64		11,793	11,793	11,793	11,793	11,793
Kingfisher upgrades						
01-2-71375-64		9,700	9,700	9,700	9,700	9,700
Ston Creek (Riverside Community)						
01-2-71380-64		6,500	6,500	6,500	6,500	6,500
Grandview Bench						
		61,807	52,514	52,514	52,514	52,514
Community Grants Allocation						
COMMUNITY HALLS TOTAL						

Emergency and Area 'F' Parks Plan - Appendix 3
 FIVE YEAR FINANCIAL PLAN - ENDERBY AREA "F" SERVICES & RECREATION
 2010-2014

GL# C O E	Acct No. N ORD	2010	2011	2012	2013	2014
ENDERBY SPORTS COMPLEX						
ESC - Wages	01-2-684-500	112,000	114,800	117,670	120,610	123,630
ESC - Employee Benefits	01-2-71395-65	29,000	29,730	30,470	31,230	32,010
ESC - Gas & Oil	01-2-71400-65	3,500	3,590	3,680	3,770	3,860
ESC - Office Supplies	01-2-71405-65	300	310	320	330	340
ESC - Maintenance	01-2-684-546	33,000	33,830	34,680	35,550	36,440
ESC - Ammonia Chlorine	01-2-71420-65	2,300	2,360	2,420	2,480	2,540
ESC - Snow Removal	01-2-71425-65	5,000	5,130	5,260	5,390	5,520
ESC - Vehicle & Equipment expense	01-2-71430-65	10,000	10,250	10,510	10,770	11,040
ESC - Marketing & Advertising	01-2-71435-65	1,000	1,030	1,060	1,090	1,120
ESC - Licenses	01-2-71440-65	700	720	740	760	780
ESC - Training	01-2-71445-65	800	820	840	860	880
ESC - Insurance (property)	01-2-71450-65	10,168	10,422	10,683	10,950	11,224
ESC - Telephone	01-2-71455-65	3,000	3,080	3,160	3,240	3,320
ESC - Utilities	01-2-71465-65	84,000	86,100	88,250	90,460	92,720
		294,768	302,172	309,743	317,490	325,424
ENDERBY SPORTS COMPLEX TOTAL						
ENDERBY POOL						
Aquatics - Wages Guard	01-2-686-500	36,000	36,900	37,820	38,770	39,740
Aquatics - Employee Benefits Guard	01-2-71550-67	1,000	1,030	1,060	1,090	1,120
Aquatics - Wages Pool	01-2-71480-67	4,000	4,100	4,200	4,310	4,420
Aquatics - Employee Benefits Pool	01-2-71490-67	900	920	940	960	980
Aquatics - Regular Maintenance	01-2-71500-67	9,000	9,230	9,460	9,700	9,940
Aquatics - Program/Office Supplies	01-2-71505-67	3,000	3,080	3,160	3,240	3,320
Aquatics - Major Maintenance	01-2-71510-67	-	2,000	-	-	-
Aquatics - Marketing & Advertising	01-2-686-568	2,000	2,050	2,100	2,150	2,200
Aquatics - Training	01-2-686-578	500	510	520	530	540
Aquatics - Insurance	01-2-686-594	563	580	590	600	620
Aquatics - Telephone	01-2-71530-67	500	510	520	530	540
Aquatics - Utilities	01-2-686-598	11,500	11,790	12,080	12,380	12,690
		68,963	72,700	74,450	74,260	76,110
		693,885	703,271	727,041	737,201	763,144
ENDERBY POOL TOTAL						
TOTAL OPERATING EXPENDITURES						
Borrowing - MFA Agreement	01-2-676-806	10,000	33,400	33,400	33,400	33,400
DEBTENTURE PRINCIPLE TOTAL		10,000	33,400	33,400	33,400	33,400
Borrowing - MFA Agreement	01-2-676-805	5,000	8,000	7,000	5,500	4,000
DEBTENTURE INTEREST TOTAL		5,000	8,000	7,000	5,500	4,000
CAPITAL TOTAL		520,000	20,000	20,000	20,000	20,000
Capital - Land Acquisition		-	10,000	10,000	10,000	-
Capital - Land Acquisition		(10,000)	(10,000)	(10,000)	(10,000)	(10,000)
Capital Parks Plan Implementation		42,650	42,650	42,650	42,650	42,650
Capital/Equipment	01-2-688-810	39,000	13,000	13,000	13,000	13,000
TRANSFER TO RESERVES TOTAL		39,000	55,650	55,650	55,650	55,650
TOTAL EXPENSES		1,267,885	820,321	843,091	851,751	876,194
SURPLUS(DEFICIT)		\$ 2,50%	\$ 2,50%	\$ 2,50%	\$ 2,50%	\$ 2,50%
Inflation factor		2,47%	2,47%	2,47%	2,47%	2,47%
Growth Factor						
REQUISITION (Based on Converted Improvements)		594,485	654,081	672,931	677,571	697,644
Enderby	01-1-42103-60	217,998	239,852	246,764	248,465	255,826
Electoral Area F	01-1-42106-60	376,487	414,229	426,167	429,106	441,818
		594,485	654,081	672,931	677,571	697,644
Maximum (\$1.10 per \$1,000 of assessment L&I)		0	0	0	0	0

Appendix 4 – DRAFT DCC Bylaw

THE CORPORATION OF THE CITY OF ENDERBY BYLAW No. 1472

A Bylaw to impose Parks Development Cost Charges

WHEREAS The Council of the Corporation of the City of Enderby has the authority by bylaw pursuant to Section 933(1) and 933(2) of the Local Government Act, to impose development cost charges;

AND WHEREAS development cost charges may be imposed for the purpose of providing funds to assist the City in paying the capital cost of providing and improving park land, in order to service, directly or indirectly, the development in respect of which the charges are imposed;

AND WHEREAS the City has resolved to provide Parks, Recreation and Culture services outside the City to Area 'F' of the North Okanagan Regional District;

AND WHEREAS the Board of the North Okanagan Regional District has provided consent on December 09, 2009 in accordance with Section 13 of the Community Charter, RSBC, 2003;

AND WHEREAS Council is satisfied that the development cost charges imposed by this Bylaw are related to capital costs attributable to projects included in capital expenditure bylaws of the City;

AND WHEREAS Council has considered future land use patterns and development, the phasing of works and services and the provision of park land in the Official Community Plans, how development designed to result in low environmental impact may affect the capital costs of infrastructure and, in the consideration of Council, the charges imposed by this Bylaw

- (a) are not excessive in relation to the capital cost of prevailing standards of service in the Service Area;
- (b) will not deter development in the Service Area;
- (c) will not discourage the construction of reasonably priced housing or the provision of reasonably priced serviced land in the Service Area; and
- (d) will not discourage development designed to result in a low environmental impact in the Service Area.

NOW THEREFORE the Council of the Corporation of the City of Enderby, in open meeting assembled, hereby ENACTS AS FOLLOWS:

1. This Bylaw may be cited as "***The Corporation of the City of Enderby Parks Development Cost Charge Imposition Bylaw No. 1472, 2010***".
2. In this bylaw all words or phrases shall have their normal or common meaning except where this is changed, modified or expanded by the definitions in the Community Charter, Local Government Act, Interpretations Act, and the Zoning Bylaws, except the definitions set out below shall take precedence.

"Duplex Housing" means a building designed and constructed exclusively to accommodate two households in separate dwelling units sharing a common party wall. It does not include a secondary suite.

"Multiple Unit Housing" means a building used for duplex, triplex, fourplex, townhome or apartment housing, or manufactured homes within a mobile home park.

"Secondary Suite" means a self-contained, accessory dwelling unit that provides living accommodation based on rental periods of one month or greater. The secondary suite is located within a single detached house or accessory building that has its own separate kitchen, sleeping and bathing facilities. A secondary suite does not include townhouses, duplex, triplex or fourplex housing, or apartment housing.

"Service Area" is the total area that includes the City of Enderby and Electoral Area "F" of the North Okanagan Regional District.

"Single Detached Housing" means a detached building containing only one dwelling unit, designed exclusively for occupancy by one household.

"Official Community Plans" means of the Official Community Plan of the City of Enderby and the Official Community Plan for Electoral Area "F" of the North Okanagan Regional

District.

“Zoning Bylaws” means the Zoning Bylaw of the City of Enderby and the Zoning Bylaw for Electoral Area “F” of the North Okanagan Regional District.

3. Every person who obtains a building permit, including a permit authorizing the construction, alteration or extension of a building or structure shall pay the City a development cost charge as set out on the following Schedule attached hereto and forming a part of this bylaw, namely “Schedule A – Development Cost Charges Summary”.
4. Development Cost Charges pursuant to this bylaw shall be paid to the City at the time of building permit issuance.
5. Notwithstanding Section 3 of the Bylaw, no development cost charge is payable where:
 - (a) a building permit authorizes the construction, alteration or extension of a building or part of a building that is, or will be after the construction, alteration or extension, exempt from taxation under Section 221(1)(h) of 224(2)(f) of the Community Charter; or
 - (b) the value of work authorized by the building permit does not exceed \$50,000.00.
6. Notwithstanding the exemption provisions of the Local Government Act, and as per provisions in the Local Government Act, a development cost charge is payable under Section 3 for a building permit authorizing the construction of a building containing one, two or three self-contained dwelling units. The construction of a secondary suite that is either integrated with the principal dwelling unit or contained within an accessory building is exempt from development cost charges under this bylaw.

READ a FIRST time this day of , 2010.

READ a SECOND time this day of December, 20 .

READ a THIRD time this day of , 20 .

APPROVED by the Inspector of Municipalities on the day of , 20 .

RECONSIDERED and ADOPTED this day of , 20 .

Mayor

Chief Administrative Officer

SCHEDULE "A"

Parks Development Cost Charge Imposition Bylaw No. 1472, 2010

DEVELOPMENT COST CHARGES SUMMARY

Land Use	Parks DCC (1% Assist)	Unit
Single Family Dwelling	\$950	Per Dwelling Unit
Multiple Unit Housing	\$950	Per Dwelling Unit
Not-for-Profit Rental Housing (includes supportive living housing)	n/a	
Commercial	n/a	
Industrial	n/a	
Institutional	n/a	

Appendix 5 – Enderby OCP Walkways and Trails map